#### **2018 Seoul Bioethanol Conference**

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# U.S. Bio-Ethanol Policy and Market Experience

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### **2018 Seoul Bioethanol Conference**

Growth Energy Background

Goals of Renewable Fuel Policies

► U.S. Ethanol History

Renewable Fuel Policy

Global Potential

# What is Growth Energy?

- Largest U.S. association representing renewable fuel producers
- Established in 2008
- Activities
  - Legislative and regulatory policy representation
  - Domestic market development
  - Global market development
  - Public affairs
- Founding Member of the Ethanol Export Steering Committee
  - Partners: Growth Energy, U.S. Grains Council, Renewable Fuels Association and Foreign Agricultural Service of the United States Department of Agriculture
  - □ Goal: Increase sustainable global production and utilization of ethanol to reduce reliance on oil for transportation fuel, including a role for trade
  - □ Provide technical information: ethanol production, use and benefits
  - □ Share U.S. policy and market experience
  - □ Establish on-going dialogue with partners

#### U.S./Global Renewable Fuel Program Priorities

- □ Enhance Domestic Rural Economic Opportunities
- □ Address Greenhouse Gas Emissions
- Reduce Environmental Damage & Health Impacts of Exhaust Emissions
- Constrain Fossil Fuel Demand, Diversify Supply, Provided Energy Security
- Create Consumer Economic/Performance Benefits
- Commercialize Cellulosic Ethanol Production

# Ethanol History 1908 Ford Model T



# A Brief History

- Model T First flex-fuel vehicle
- Prohibition (1920 1933) Established fossil fuel monopoly
- Introduction of Tetra-ethyl lead in 1920's octane to reduce engine knock
- Phase-out of lead as human health hazard 1970's
- Alternative octane sources: Aromatics, MTBE, Ethanol
- U.S. Clean Air Acts Established oxygenate and vapor pressure requirements
- MTBE oxygenate of choice fossil fuel products, readily available, inexpensive
- Beginning in 2002 states began banning MTBE due to groundwater pollution
- 25 states had bans in place by 2007
- Ethanol became replacement oxygenate and octane enhancer
- Renewable Fuel Standards established enforceable targets for blending biofuels
- Achieved effective 10% blend-rate in 2016
- Expansion of higher blend market occurring currently (E15)

# U.S Biofuel Policy: Drivers of Production, Import & Export Growth

- Phase-out of MTBE (2002) due to groundwater contamination
- RFS I (2005) First blending mandates established
- RFS II (2007) Current legal requirements
- Increased Advanced Biofuel Demand California's LCFS (2007)
- Investment in Technology & Innovation
  - Feedstock Production
  - Improved Bio-refining Efficiencies

# 2007 Renewable Fuel Standard Volume Requirements (Billion Gallons)

#### **Renewable Identification Numbers**

Table 2. EISA 2007 Renewable Fuel Standard Volume Requirements (Billion Gallons)											
		RFS1		RFS 2	F						
		Biofuel	Biofuel RFS 2 Mandate Total		BES2		RFS2 Biomass				
		in EPAct	Renewable	Derived	Total Non-	RFS2	based	RFS2			
	Year	of 2005	Fuels	Ethanol	Cornstarch	Cellulosic	Diesel	Other			
	2006	4.0									
	2007	4.7									
	2008	5.4	9.00	9.0	0.00	0.00	0.00	0.00			
	2009	6.1	11.10	10.5	0.60	0.00	0.00	0.10			
	2010	6.8	12.95	12.0	0.95	0.0065	1.15	0.29			
	2011	7.4	13.95	12.6	1.35	0.006	0.80	0.54			
	2012	7.5	15.20	13.2	2.00	0.00	1.00	1.00			
	2013	7.6°	16.55	13.8	2.75	0.014	1.28	1.46			
	2014	7.7°	18.15	14.4	3.75	1.75	>1.00	1.00			
	2015	7.8°	20.50	15.0	5.50	3.00	>1.00	1.50			
	2016	7.9 <sup>e</sup>	22.25	15.0	. 7.25	4.25	>1.00	2.00			
	2017	8.1°	24.00	15.0	9.00	5.50	>1.00	2.50			
	2018	8.2°	26.00	15.0	11.00	7.00	>1.00	3.00			
	2019	8.3°	28.00	15.0	13.00	8.50	>1.00	3.50			
	2020	8.4ª	30.00	15.0	15.00	10.50	>1.00	3.50			
	2021	8.5 <sup>e</sup>	33.00	15.0	18.00	13.50	>1.00	3.50			
	2022	8.6°	36.00	15.0	21.00	16.00	>1.00	4.00			

<sup>e</sup> Estimated

Source: "Renewable Fuel Standard (RFS) Overview and Issues," Congressional Research Service, March 14, 2013 [http://goo.gl/QEfXy], p. 3.

### **RFS2 Volumes Increase Over Time**



# 2007 Bio-Ethanol Policy: Key Components

- □ Statute established annual renewable fuel volume requirements for 2008-2022 (RVOs)
- □ EPA announces RVO each year through federal rule-making process
- Allocates renewable fuel volume requirements among obligated parties based on market share

   primarily oil refiners and fuel importers
- □ Includes overall targets for cellulosic, biomass-based diesel, other advanced biofuels
- Maximum cornstarch ethanol volume: difference between total annual requirement for biofuels and RVO specified for advanced biofuels - capped at 56.78 billion liters (15.0 billion U.S. gallons) for RFS compliance
- Volume based, does not specify blend-rates
- Provided EPA with specific waiver authorities if supplies not available or cause economic harm
- Provided alternative compliance mechanism through Renewable Identification Numbers (RINS)
- □ After 2022, U.S. EPA to establish volume requirements

### EPA has reduced mandates, when fuels were not available or marketable Legislated volume -- Implemented volume

Billion Ethanol Gallon Equivalents	2014		2015		2016		2017		2018	
Cellulosic Biofuel	1.75	0.03	3.0	0.12	4.25	0.23	5.5	0.311	7.0	0.288
Biomass-based Diesel	> 1.0	1.63	> 1.0	1.73	> 1.0	1.9	> 1.0	2.0	> 1.0	2.1
Advanced biofuel	3.75	2.67	5.5	2.88	7.25	3.61	9.0	4.28	11.0	4.29
Conventional Biofuel (Corn Ethanol)	14.4	13.6	15.0	14.1	15.0	14.5	15.0	15.0	15.0	15.0

Total Renewable Biofuel 18.15 16.28

**16.28** 20.50

**16.93** 22.25 **18.11** 24.00

**19.28 26.00 19.29** 

# **Policy Enforcement**

- ✤ EPA can levy substantial fines under the U.S. Clean Air Act
- Statute established Renewable Identification Numbers (RINs)
  - □ Compliance accounting mechanism for EPA
  - □ Flexibility for obligated parties to use RINs in lieu of physical blending to meet obligations
  - □ A RIN attaches to each gallon of renewable fuel at first point of sale
    - $_{\circ}~$  Renewable fuel producers do not receive any value for RINs
    - $_{\circ}~$  RINs are bought, sold and traded primarily among obligated parties
    - Each renewable fuel classification has a different RIN (conventional ethanol, biodiesel, etc.)
    - $\circ~$  RINs for one classification can meet an obligation for a lower biofuel type
    - I.e. a cellulosic ethanol RIN can satisfy a conventional ethanol obligation but not vice-versa
  - □ RIN market prices can incentivize increased blending and infrastructure development

# Results: Market Impact of the RFS

- ✤ U.S. is world's largest ethanol producer
  - Capacity 60 billion liters per year
  - Largest ethanol exporter over 5 billion liters in 2017
  - Largest exporter of DDGS 11 MMT in 2017
- Ethanol and co-products contribute over \$40 billion to GDP annually

Direct and indirect employment: 400,000 workers

### U.S. Ethanol Production, Exports, Imports

#### **Million Liters**



Source: USDA/FAS, GATS; USDA/ERS, Biofuel Statistics

1 U.S. Gallon = 3.7853 Liters

# Ethanol Production Pace and Annual Mandate



Source: USDA

- U.S. ethanol production now outpaces domestic demand and RFS mandate
- Seeking demand expansion through higher blends at home (E15) and export sales

15

### **Global Opportunities:** Potential New Markets Over 10 Years

#### Primary focus is on Asia Pacific region & the Americas:

- Ethanol usage is generally low globally
- Fuel consumption growth is the fastest in the world.
- Air quality problems are widespread and worsening

#### Mitigating GHG emissions has become increasingly important after COP-21 in Paris.

- New opportunities for fuel ethanol from all feedstocks.
- New Life Cycle Analysis from US Department of Agriculture shows large improvement in GHG profile of corn ethanol over the past decade. Likely to exceed average 50% reduction vs gasoline within five years.

#### Octane advantages of ethanol blending.

- Gasoline refiners, blenders and consumers could benefit from a full cost/benefit analysis of ethanol.
- Increasing concern about the impact of MTBE on groundwater
- Displacing aromatics, which comprise 25-40% of gasoline to boost octane offer economic/environmental/health gains.

# Background: Global Renewable Fuel Policies

#### ✤ COP-21

- Many parties identified increased use of renewable transportation fuels, including ethanol, as part of their strategy to meet their commitments
- Over 60 national economies have adopted renewable fuels policies
- Many governments characterize policies as mandates few actually enforce them
   Many have a policy goal of 10% or greater ethanol blend-rate
   Most are still at less than 5% average blend-rate

# **Ethanol and Fossil Fuel Price Comparisons**



Source: World Perspectives Inc.

### Challenges

- Opposition from oil industry / others
- Renewable fuel policies: inconsistent enforcement, low blend rates
- Infrastructure:
  - Feedstock/refining capacity, import capacity, domestic blending/transportation capacity
- Differing policies, laws, regulations need for harmonization
- Exchange rates / foreign exchange
- Rise of trade protectionism
  - Import limitations, administered prices, tariffs, AD/CVD, non-tariff trade barriers
- Product Specifications

# Benefits of Policy, Enforcement & Trade

Achieve Policy Goals Sooner:

- Market certainty investment, supply, risk management
- Reduces fossil fuel dependence
- Ethanol blending benefits environment, health
- Value proposition reduce blend stock costs, ethanol v. aromatics/MTBE, value of octane
- Consumer benefits of lower prices and fuel choices

# QUESTIONS ???

- Contact Information -

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